I. 09CR01 UNRESOLVED THEFT CHARGES

Allegation "A": "Failure to disclose unresolved Tribal Court Case 09CR01 during the 2016 certification process. The charges in that case were the cause for her removal from office in 2008 and reason for her denial of certification to run in the special election also in 2008."

| Response | Evidence | Citation |
|------------------------------|--------------------------------------|----------------------|
| Cannot be guilty of "failing | During certification process, | Candidate Filing |
| to disclose" something | candidates are only asked to | Forms; 2016 |
| that was never required of | disclose convictions; not old/new | Election Ordinance |
| them to do. | charges or pending cases. I have no | |
| | convictions so failed to disclose | |
| | nothing. | |
| My Notice of Candidacy | Constitutional standard for | 2016 Election |
| filing fully complied with | disqualifying candidates: NOT | Ordinance, Section |
| the Election Ordinance's | whether there is an old/new case | 1.3 (A). Revised |
| requirements. | against them, but whether the | Constitution of the |
| | candidate has been convicted of an | MCT, art. IV, sec.4. |
| | offense under Article IV, Section 4. | |

| Filing forms only ask if | I properly filled out all filing forms; | Authorization and |
|-------------------------------|---|--------------------|
| there have been any | Release form asks candidates if they | Release form; |
| convictions. | have ever been convicted; | obtained from |
| | "Conviction" is in bold print; no | MCT Offices. |
| | other question asked, no requests | |
| | to provide additional information. | |
| I have never been | Passed all Criminal Background | Criminal |
| convicted of a felony or | checks in 2000, 2004, 2008, 2012 | Background Check, |
| lesser theft. | and 2016. | 2016 |
| Band may not disqualify | Certifications must follow the | 2016 Election |
| candidates based on | Constitution and Election | Ordinance, Section |
| charges or pending cases; | Ordinance, which requires a | 1.3 (A). Revised |
| to do so violates Election | conviction. | MCT Constitution, |
| Ordinance and | | Art. IV, sec. 4 |
| Constitution | | |
| Certification requires | I signed the authorization and a | 2012 and 2016 |
| authorization of | criminal history background check | Background checks |
| background check for | proved I have no convictions. | |
| criminal history | | |
| | | |

| The Band Assembly's 2008 | The TEC determined in December, | TEC censure |
|--------------------------------|---------------------------------------|--------------------|
| Denial of my certification | 2009, that because I had no | decision letter to |
| to run in the Special | convictions, I met the eligibility | former MLB |
| election was | requirements to run for office in the | Secretary- |
| Unconstitutional | Special Election. | Treasurer, |
| | | 10/28/2009. |
| The TEC censured an MLB | The TEC censured a former MLB | Letter of Censure |
| Official for denying my | Secretary-Treasurer for his | to MLB Secretary- |
| certification when I met | participation in the decision denying | Treasurer, |
| the eligibility requirements | certification of my candidacy. | 10/28/2009. |
| of Title IV. | | |
| In the 2016, if the | I had no convictions in 2008, when | Letter of Censure |
| Certification Committee | the TEC ruled I was eligible to run | to MLB Secretary- |
| had denied my | for office, and had no convictions in | Treasurer, |
| certification, the Secretary- | 2016. | 10/28/2009. |
| Treasurer would have | | |
| likely faced censure. | | |
| | | |
| | | |
| | | |

| The MCT Court of Appeals | In 2012, two election challenges | 2016 Candidate |
|------------------------------|---------------------------------------|------------------|
| ruled twice in 2012 that I | were filed challenging my | Filing forms and |
| was eligible to run for | certification. The MCT Court of | Authorization |
| office, and the decisions of | Appeals determined in both cases | Release. |
| the court are final. | that because I did not have a felony, | |
| | I was eligible to run for office and | |
| | the Alford Plea did not change that; | |
| | rulings stated they are final. | |

Allegation B: "Melanie misled constituents by writing an article in the Band's newspaper, stating how relieved she is have her theft charges 'behind her'." She also used this same article in her December 2017 court hearing to persuade the judge that the case was resolved. It appears, that no one in leadership at that time, corrected this mistruth. In fact, the court case remained undisclosed until July 10, 2017, when a Mille Lacs Band member obtained a copy of the court case and revealed it at a MCT TEC meeting."

| Response Evidence Citation |
|----------------------------|
|----------------------------|

| This allegation is false and completely fabricated. | No articles or columns written by me exist in any Band newspapers from 2012-2018 making any statements about tribal court case. | 2012-2018 Band newspapers |
|---|--|--------------------------------|
| No quotes exist from me in any Band newspaper over 6 years about the tribal court case or my certification. | Every Band newspaper published since 2012 is on-site and no such quotes exist. | 2012-2018 Band newspapers |
| The 08/2017 article included in the Censure Motion proves this allegation is false. | The article the Secretary- Treasurer submitted in her motion was written by a journalist, not me; there are no quotes or statements from me whatsoever. | August, 2017 Band newspaper |

| It is false that I used a Band news article in my December court hearing. | I did not submit any Band news articles to the Court in December. | December audio recording/ transcript of Court hearing |
|--|---|--|
| A 2010 article from the Mille Lacs Messenger was submitted to the court, but in December but includes no statements from me. | This article only quotes Rjay Brunkow. I was not interviewed. | Mille Lacs Messenger, March, 2010 |
| Brunkow stated the Band would "rather" prosecute in state court than tribal court. | "Elected officials decided they'd rather have an independent entity prosecute the case," Brunkow said. | Mille Lacs Messenger, March, 2010 |
| The court case was not undisclosed until July 10. | Members of the Band Assembly, current and former, the Band community, and surrounding community knew about the case. | Media reports, Band Assembly actions, T. Matha Litigation/ Removal timeline |

| Nov. 2009 Band Assembly voted to indefinitely | Two current Band Assembly members participated in that | Litigation/Removal timeline |
|---|---|--------------------------------|
| postpone the case. | vote. | |
| April, 2012: Band Assembly moved to revive tribal court case at request of Chief Exec. | Current District Rep. sat on that Assembly and was part of the decision. Current Sec-Treas. was Commissioner of Administration | Litigation/Removal timeline |
| May, 2012: Joint Session moved to hire Special Prosecutor | Current District Rep. sat on that Assembly and voted in this decision so was aware. | Litigation/Removal timeline |
| June 5, 2012: Private Attorney signed contract with Band | Contract was submitted for ratification to the Band Assembly | Litigation/Removal timeline |
| June 14, 2012: Band Assembly declines to approve contract to revive the case. | Band Assembly meeting was public and controversial; attended by over 50 Band Members. | Litigation/Removal timeline |

| I cannot have "failed to disclose" the Band Assembly's own actions | Secretary-Treasurer is responsible for recording actions of the Band Assembly; documents are kept in the Legislative office. | MLBSA Title 3, Duties of the Secretary- Treasurer |
|---|---|--|
| New Members may be unaware of prior actions of body; this does not make it "undisclosed" | Governing bodies are responsible for knowing of their actions | Robert's Rules of Order |
| When returning Members forget their previous decisions, it does not make the decision "undisclosed". | Governing bodies are responsible for knowing of their actions | Robert's Rules of Order |
| ST Beaulieu stated on 7/10/17 at TEC that she knew about the case before 7/10 | During the break, Sec.Treas. recorded saying she could not be the one to bring it forward, she knew it would come up, and had been getting advice from someone about how to handle it. | Audio Recording during the break from table microphones. See transcript. |

| The Sec-Treas. Own staff | Audio recording of MLB member | Band Assembly |
|-----------------------------|--------------------------------------|-----------------------|
| gave the court case to the | telling S.T. Beaulieu that her staff | Record from June 08, |
| Band Member who | gave her an envelope a month | 2017, at Eddy's |
| brought it forward to TEC a | earlier at the June 8 meeting at | Resort. Audio |
| month earlier. | Eddy's. Besides one CE staff- | Recording of July 10 |
| | person, only Legis staff were | TEC meeting |
| | attending this meeting. | |
| | | |
| Sec. Treas. Admitted she | "Cuz I've been talking to someone | |
| knew about the case | else about the matterbecause I | Transcript of break |
| before July 10. | knew it would come upand this | discussion, July 10 |
| | guy suggested that" | TEC meeting. |
| | | |
| The presentation of this | The ST and/or her staff | Transcripts from July |
| court case to TEC on July | engineered this event, apparently | 10 and July 20 Joint |
| 10 appears to have been | to feign having no knowledge of it | Session at East Lake. |
| staged | prior to July 10. | |
| | | |

| The Sec-Treas. Misled Band Members about her knowledge of the case | <i>"We were never provided this information. I didn't know this was a pending court case."</i> | Sec-Trea. Quote speaking at 07/20/17 Joint Session |
|---|---|--|
| | <i>"At TEC – because I knew nothing about it – I couldn't do anything about it."</i> | Sec-Trea. Quote speaking at 07/20/17 Joint Session |
| Sec.Treas. back-pedaled when presented with transcript of taped break conversation. | <i>"What I said was I had never SEEN the tribal court case. And then I just went upon my own recommendations from someone."</i> | Sec-Trea. Quote speaking at 07/20/17 Joint Session |
| Sec. Treas. Changes her claim to not having "seen" the case but does not deny knowledge of it prior to July 10, 2017. Admitted in her letter to band | "Although I had been aware of and seen the Chief Executive's dismissal court case from Minnesota State Court, I had not seen the pending case that was filed and continued indefinitely in the Mille Lacs | C.B. letter to Band Members, August 11, 2017 |

| | Band Court of Central Jurisdiction | |
|----------------------------|------------------------------------|-----------------------|
| | in 2009. | |
| All allegations that the | The Sec-Treas's. own words and | Media reports; |
| case was undisclosed until | evidence, the Band Assembly's | Litigation/Removal |
| July 10, 2017, are false. | actions on the case, current | timeline; transcripts |
| | members' participation in those | from 7/10/17 TEC, |
| | actions and media coverage all | 7/20 Joint Session, |
| | prove the case was not | and C.B.'s letter to |
| | undisclosed until July 10, 2017. | Band Members |
| | | |

Allegation C: "A meeting with the Joint session of Band Assembly was held on Jul 20, 2017. At that time we asked for an explanation from Solicitor General Todd Matha, who basically blamed the delay of the case on the previous Band Assembly for not approving a special prosecutor contract. Matha also claimed that it became a conflict of interest once the Chief Executive (CE) was reelected in 2012. The Chief Executive stated at this meeting that her theft charges were resolved in Mille Lacs County Court.

| Response | Evidence | Citation |
|--|---|--|
| Nothing in this allegation violates the Constitution | There are no constitutional violations alleged. These are complaints and false claims | Revised Constitution of the MCT, Article IV. |
| The State court charges were resolved in Mille Lacs county court. | The charges were dismissed after a stay of adjudication. | Mille Lacs County court files. |
| This quote is made up. I never said my tribal court charges were definitively resolved in Mille Lacs County court. | This quote does not exist in the Band Assembly's minutes of the meeting, nor does it exist in my office's transcript of the meeting. | Band Assembly Record, July 20, 2017; CE Office transcript, July 20, 2017 |
| At July 20 Joint Session, I only used the word "Resolved" once, regarding certification, not the court case. | <i>"So currently if you listen to the Solicitor General, the issue was resolved during certification, there was no conviction. That's what they look for." Melanie Benjamin</i> | CE Office transcript, July 20, 2017 |

Allegation D: "On August 11, 2017, I wrote a letter on behalf of the Band Assembly to update Mille Lacs Band members of 09CR01 not being resolved and that Band Assembly needed to hire a special prosecutor to handle the case. Melanie, in response to our letter, also wrote a letter to Band Members, claiming that I had no basis for reviving court case 09CR01 other than I wanted to start trouble. Again, using her position and band resources to mislead constituents and interfere with the Legislative Branch's duty to revive the case and allow the proper branch of government, the Judicial Branch/Tribal Court to handle it."

| Response | Evidence | Citation |
|--------------------|--------------------------------|-----------------|
| I never said this. | My letter did not include this | August 11, 2017 |
| | quote. | letter to Band |
| | | Members |
| | | |
| | | |
| | | |

| The Sec-Treas. August 11 letter to Band Members misled Band Members | "The TEC ultimately agreed that this matter should have been addressed at the 2012 or 2016 certification of Melanie Benjamin's candidacy". C.B. | The TEC did not agree on anything. It was not on the agenda, there was no vote, and no agreement. |
|---|---|---|
| | <i>"We agreed at the MCT TEC level this is an election certification matter that should be dealt with at the Mille Lacs Band level." C.B.</i> | There was no agreement. Only one TEC member spoke up. The Sec-Treas. volunteered to bring it back to the Band Assembly. |
| My August 11 letter corrected the Sec.Treasurer's misleading statements in her letter. | "There was no vote, no instruction and no agreement from the TEC whatsoever." M.B "The MCT's attorney then stated | M.B. letter to Band Members, August 11, 2017 M.B. letter to Band |
| | that officially, this matter was not even in front of the TEC, and that | Members, August 11, 2017 |

| | 'If it's a certification issue, take care of it during elections.' He did not agree or state that the Band must resolve the issue or go back to tribal court." M.B. | |
|------------------------------|---|----------------------|
| It is false that I used Band | I did not use Band funds to mail | No evidence exists |
| funds to pay for my August | this letter. | that I paid for this |
| 11 mailing to Band | | with Band funds |
| Members. | | because I did not. |

Allegation H: "On October 25, 2017, Melanie sent me an email, asking if she could attend the next day's Band Assembly meeting to provide an update on the law enforcement matter and a CMD meeting. I stated that although those topics are important, we could not add her to the agenda as we were significantly backed up. The next day during our lunch at Band Assembly, Melanie showed up anyway, unannounced and proceeded to tell us about the law enforcement agreement. At the end of the discussion, she then asked me what the update on the TEC agenda was about. I informed her that I asked Todd Matha to provide an update to the constituents because they needed to know the truth of what's going on with her court case. Melanie's subsequent actions are those of interference. She wrote letters to both the MCT and Band Assembly stating the court case was resolved.

| Response | Evidence | Citation |
|--|---|---|
| Band Assembly Meetings are Public. | No Band Member needs advance permission to attend a Band Assembly meeting, including other Band officials. | MLBSA Titles 1- 3 |
| It was urgent I speak with the Band Assembly. | The Governor had just requested an answer regarding law enforcement mediation. | See email from C.E. Staff, 10/25/17 |
| Requesting to know what the Solicitor General was going to speak about t the TEC meeting was not interference. | As one of two TEC members representing the Mille Lacs Band, it was not unusual that I would want to know why our Solicitor General was on the TEC agenda. | See TEC Agenda |

| I did not state in my 10/17 letter the tribal court case was resolved. | I stated and acknowledged that the case against me was suspended. | 10/30/2017 letter to MLB Assembly |
|--|---|---|
| | | |

II. FAILURE TO ADDRESS FRAUDULENT ACTIVITY IN THE DOL 477/TANF FEDERAL PROGRAMS.

Allegation: "Todd Matha was going to initiate the investigation on behalf of the Chief Executive, without informing the Band Assembly, who already tried getting his assistance in the matter. This appeared to be a potential "cover up" to the Band Assembly. We have not been able to get the Executive Branch, via the Chief Executive or Solicitor General's office to rectify the wrongdoings and hold the employees accountable for their perceived fraudulent and misappropriating activities.

| Response | Evidence | Citation |
|---|--|--|
| Todd Matha did respond to the Band Assembly on June 13. | A memorandum was submitted with his opinion that no laws were violated. | T.Matha memo to Band Assembly, June 13, 2017 |
| This is false and misleading | The audit did not conclude wrong-doing occurred. | 477 Audit Report |
| | The report stated administrators relied on federal officials to interpret a confusing federal statute. | 477 Audit Report |
| It is false that I did not act. | I instructed our Solicitor General to conduct an investigation the same day I was notified of concerns. | Sept. 7, 2017 memo to Solicitor General requesting investigation |

| I acted before the Band Assembly notified me of their intentions. | On 9/17/17, I notified Band Assembly of my 9/07/17 request of the Solicitor General. | 9/17/17 memo to the Band Assembly notifying of investigation |
|---|---|--|
| I learned of Band Assembly's plan to investigate after I had already launched an investigation. | On 09/20/17, I received an email from the Sec. Treasurer informing me that Band Assembly was doing its own investigation. | 09/20/17 memo from Sec- Treasurer. |
| We agreed as elected officials to a joint investigation | In the Joint Session meeting, we decided to combine investigations. This was collaboration, not interference. | Emails with Admin/OSG regarding combined Investigation |
| I acted immediately and did not "refuse to address fraud and misappropriation of funds" | There was no fraud. I acted decisively by requesting an immediate investigation. | Email threads with Band Assembly, OSG and Adminisration |

III. USING MILLE LACS BAND FUNDS TO PAY FOR SERVICES THAT THE SECRETARY OF THE MINNESOTA CHIPPEWA TRIBE'S (MCT) TRIBAL EXECUTIVE COMMITTEE (TEC) IS ALREADY COMPENSATED FOR.

Allegation E –F states: On March 1, 2018, during a regular budget review at a Band Assembly Legislative session, it was noted that Melanie was contracting with an individual from Arizona to transcribe and compile meeting minutes. We were informed that the contract was for the transcribing and compiling the meeting minutes for the MCT TEC. I stated my disagreement and so did the District I Representative.... Melanie should have sought some sort of consensus from the MCT TEC prior to hiring a stranger to listen to our most intimate discussions about MCT matters and then transcribe as she determines the context of all the discussion.

| Response | Evidence | Citation |
|---------------------------|----------------------------|-------------------------|
| Transcription and Minutes | Transcription is word-for- | Robert's Rules of Order |
| are 2 different work | word recording of | |
| products | discussions, minutes are a | |
| | record of actions and | |
| | summary of discussions | |

| I did not hire anyone to | The contract was to | See contract |
|------------------------------|------------------------------|------------------------------|
| write minutes. | transcribe audio recordings, | |
| | not write minutes. | |
| The contractor does not | The transcript of audio | See TEC Minutes and |
| assist with the duty of | recordings is used for | Transcript; they are not |
| compiling minutes. | reference to ensure | similar. Minutes summarize |
| | accuracy of minutes. | discussions. |
| Meeting length and | My staff and I compare our | Email threads between me |
| frequency have increased | notes with MCT Staff. I | and C.E. office staff and |
| and I am responsible for | review and edit minutes | with MCT Staff. |
| drafting minutes. Stipend | multiple times before | |
| does not cover time. | finalizing and make my own | |
| | revisions. | |
| Asking a contractor to | The Secretary is not | See Duties of the Secretary, |
| perform a task that is not a | required to make audio | MCT ByLaws. |
| required duty of the | recordings and transcribe | |
| Secretary is not a violation | those recordings, so this | |
| of my duties. | cannot be a violation of my | |
| | duties. | |

| It is not a violation of my | There is nothing in the | See MCT Constitution and |
|-----------------------------|-----------------------------|----------------------------|
| duties as Secretary to do | Constitution or ByLaws | ByLaws; Secretarial Duties |
| more than is required of an | prohibiting officers from | |
| officer. | contributing Band | |
| | resources to assist the MCT | |

IV. UNRESOLVED MATTERS RELATED TO "THE RESIGNATION OF SOLICITOR GENERAL TODD MATHA PRIOR TO HIS ETHICS VIOLATION HEARING SCHEDULED ON APRIL 24, 2018.

D: On April 19, 2018, Band Assembly (4 members of the Joint Session) signed a petition ordering an ethics violation hearing for Todd Matha to answer for the several unresolved matters, many that remained unresolved since his October 20, 2016 write up.

| Response | Evidence | Citation |
|-------------------------------------|-------------------------------------|--------------------|
| The Band Assembly has no | Under the Mille Lacs Band division- | Mille Lacs Band |
| legal or administrative | of-powers government, only | Statutes, Title 4. |
| authority to "write up" any | Executive Branch supervisors may | |
| Executive Branch official or | discipline or write up Executive | |
| employee. | Branch employees. | |
| | | |
| | | |
| The petition did not seek | The petition stated that a decision | See 4/19/2018 |
| to resolve anything. | had been pre-decided to issue the | petition |
| | punishment of "indefinite | |
| | suspension without pay". | |
| Indefinite suspension | Band Statutes only allow for | Mille Lacs Band |
| without pay is illegal in this | removal of a Solicitor General by | Statutes, Title IV |
| case, because it is the | following the statutory Removal | |
| same as removal | processes. | |
| Band Assembly voted to | It is a violation of numerous | U.S. Constitution; |
| reject Mr. Matha's | federal, state and Band laws to | Band Statutes; MCT |
| resignation. | force someone to remain | Constitution |
| | employed, especially without pay. | |
| | Indentured servitude and slavery | |

| were outlawed with 13 th | |
|-------------------------------------|--|
| amendment. | |

E. "On Sunday, April 22, Band Assembly received and email and memo from Melanie pleading that Band Assembly withdraw the petition and that this was just a political maneuver on the part of the Band Assembly. Melanie included our Federal Attorney in the email who is fighting or us on our Law Enforcement Matter. Band Assembly feels that was inappropriate for her to include him with a personnel matter with our Solicitor General. Band Assembly had kept this matter confidential up until the petition was send to Melanie and Todd on April 19, 2017".

| Response | Evidence | Citation |
|--------------------------|-------------------------------------|--------------------|
| I strongly objected to | Mr. Matha was our co-counsel on | My April 22, 2018 |
| convening the Ethics | our federal litigation and the lead | letter to the Band |
| Hearing due to potential | attorney negotiating with the U.S. | Assembly. |
| harm to the Band. | Attorney's office, the county and | |
| | various state/federal agencies. | |
| | Convening an ethics hearing for | |
| | the purpose of immediately firing | |

| | him jeopardized the Band's legal efforts and work. | |
|--|--|--|
| Of course I consulted our federal attorney. | I always consult our federal attorney on all matters impacting the Band regarding our federal litigation and law enforcement issue; Band Assembly's efforts to hastily terminate his co-counsel on the federal litigation without due process seemed worth mentioning. | My April 22 letter to the Band Assembly with quotes from our attorneys expressing grave concern about this decision. |
| | | |

F. "The CE and Mr. Matha were sent an email in February 2016 that included an anonymous note reporting that there was unethical behavior and lack leadership in the [Tribal Police Department]. Neither one followed up as requested."

| Response | Evidence | Citation |
|-------------------------------|-------------------------------------|---------------------|
| This allegation is false. The | I immediately forwarded | My email dated |
| anonymous report was | Sec.Treas. Beaulieu's email to | 2/03/2018 to S.Rice |
| followed up on by all | Chief Rice and Solicitor General | and T. Matha |
| parties. | Matha. | |
| | | |
| Chief Rice conducted an | Body cam and squad videos | See email |
| investigation with the | indicate police officers arrived on | |
| information available. | the scene within 4 minutes/ the | |
| | anonymous report had false | |
| | information. | |
| Chief Rice met | Chief Rice met with Command | See email |
| immediately with officers | Staff to address allegations of | |
| to discuss expectations. | wearing work-out gear while on | |
| | duty. | |

| Chief Rice held a dept. meeting | See email |
|-----------------------------------|-----------|
| the following Thursday after | |
| receiving the anonymous letter | |
| and reiterated dept. expectations | |
| to ensure understanding among | |
| all officers. | |

G. "Somehow the petition was given to 'Ogimaa Giniw', and he posted it on Facebook [.]...That's a huge breach of confidentiality [.]"

| Response | Evidence | Citation |
|---------------------------------------|--------------------------------------|-------------------|
| I did not provide Ogimaa | There is no evidence that I shared | My word as Chief |
| Giniw with the April 19 th | this petition with anyone, and I | Executive; Ogimaa |
| petition for an ethics | absolutely did not. | Giniw's word |
| hearing. | | |
| It was not a breach of | No provision in the Band Ethics | MLBSA Ethics Code |
| confidentiality for Ogimaa | Code states that ethics hearings | |
| to somehow get the | are confidential. The Ethics Code is | |
| petition. | | |

| | intended to promote open | |
|---------------------------|-------------------------------------|----------------------|
| | government and integrity. | |
| Mr. Matha held the | Confidentiality of employee | See sworn affidavit |
| privilege and he did not | proceedings is intended to protect | of Todd Matha re: |
| deem the petition to be | employee privacy. Mr. Matha has | his understanding of |
| confidential. | stated he wanted Band Members | the meeting to be |
| | to know the injustice that was | public and not |
| | taking place and illegal actions of | confidential. |
| | the Band Assembly. | |
| The treatment by the Band | These proceedings violated Band | Band Statutes and |
| Assembly of Mr. Matha or | law, federal law, Band Statutes, | Federal law. |
| any employee in this | the Ethics Code. | |
| fashion should be | | |
| denounced. | | |